

**THE AZAD GOVT. OF THE STATE OF JAMMU & KASHMIR,  
LAW & PARLIAMENTARY AFFAIRS SECRETARIAT,  
MUZAFFARABAD.**

Dated the 20<sup>th</sup> February, 1980.

No. 1029/SL/80. The following Ordinance made by the President on the 20<sup>th</sup> day of February, 1980, is hereby published for general information:-

**(ORDINANCE XXXIII OF 1980)**

AN

ORDINANCE

to bring in conformity with the injunctions of Islam the law relating to the offence of **zina**

WHEREAS it is necessary to modify the existing law relating to **zina** so as to bring it in conformity with the Injunctions of Islam as set out in the Holy Quran and Sunnah;

AND WHEREAS the President is satisfied that circumstances exist which render it necessary to take immediate action;

NOW, THEREFORE, in exercise of the powers conferred by Sub-section (1) of Section 41 of the Azad Jammu and Kashmir Interim Constitution Act, 1974, the President is pleased to make and promulgate the following Ordinance :-

1. **Short title, Extent and Commencement.**- (1) This Ordinance may be called the Offence of **Zina** (Enforcement of **Hudood**) Ordinance, 1980.
  - (2) It extends to the whole of Azad Jammu and Kashmir.
  - (3) It shall come into force at once.
2. **Definitions.**- In this Ordinance, unless there is anything repugnant in the subject or context,-
  - (a) "adult" means a person who has attained, being a male, the age of eighteen years or, being a female, the age of sixteen years, or has attained puberty;
  - (b) "**hadd**" means punishment ordained by the Holy Quran or Sunnah;
  - (c) "un-marriage" means marriage which is not void according to the personal law of the parties, and "married" shall be construed accordingly;
  - (d) "**muhsan**" means –
    - (i) a Muslim adult man who is not insane and has had sexual intercourse with a Muslim adult

woman who at the time he had sexual intercourse with her, was married to him and was not insane ; or

- (ii) a Muslim adult woman who is not insane and has had sexual intercourse with a Muslim adult man who, at the time she had sexual intercourse with him, was married to her and was not insane; and

- (e) "**tazir**" means any punishment other than **hadd**, and all other terms and expressions not defined in this Ordinance shall have the same meaning as in the Penal Code (Act XLV of 1860) or the Code of Criminal Procedure, 1898 (Act V of 1898).

- 3. **Ordinance to Override other Laws.-** The provisions of this Ordinance shall have effect notwithstanding anything contained in any other law for the time being in force.

- 4. **Zina.-** A man and a woman are said to commit '**Zina**' if they wilfully have sexual intercourse without being validly married to each other.

**Explanation .-** Penetration is sufficient to constitute the sexual intercourse necessary to the offence of **zina**.

- 5. **Zina Liable to Hadd.-** (1) **Zina** is **zina** liable to **hadd** if –

- (a) it is committed by a man who is an adult and is not insane with a woman to whom he is not, and does not suspect himself to be, married; or

- (b) it is committed by a woman who is an adult and is not insane with a man to whom she is not, and does not suspect herself to be, married.

- (2) Whoever is guilty of **zina** liable to **hadd** shall, subject to the provisions of this Ordinance,-

- (a) if he or she is a **muhsan**, be stoned to death at a public place; or

- (b) if he or she is not a **muhsan** be punished, at a public place with whipping numbering one hundred stripes.

- (3) No punishment under sub-section (2) shall be executed until it has been confirmed by the Court to which an appeal from the order of conviction lies; and if the punishment be of whipping, until it is confirmed and executed, the convict shall be dealt with in the same manner as if sentenced to simple imprisonment.

6. **Zina-Bil-Jabr.-** (1) A person is said to commit **zina-bil-jabr** if he or she has sexual intercourse with a woman or man, as the case may be, to whom he or she is not validly married, in any of the following circumstances, namely :-

- (a) against the will of the victim,
- (b) without the consent of the victim,
- (c) with the consent of the victim, when the consent has been obtained by putting in fear of death or of hurt, or
- (d) with the consent of the victim, when the offender knows that the offender is not validly married to the victim and that the consent is given because the victim believes that the offender is another person to whom the victim is or believes herself or himself to be validly married.

**Explanation.-** Penetration is sufficient to constitute the sexual intercourse necessary to the offence of **zina-bil-jabr**.

- (2) **Zina-bil-jabr** is **zina-bil-jabr** liable to **hadd** if it is committed in the circumstances specified in sub-section (1) of section 5.

- (3) Whoever is guilty of **zina-bil-jabr** liable to **hadd** shall, subject to the provisions of this Ordinance .-

- (a) if he or she is a **muhsan**, be stoned to death at a public place; or
- (b) if he or she is not a **muhsan** be punished with whipping numbering one hundred stripes, at a public place, and with such other punishment, including the sentence of death as the Court may deem fit having regard to the circumstances of the case.

- (4) No punishment under sub-section (3) shall be executed until it has been confirmed by the Court to which an appeal from the order of conviction lies; and if the punishment be of whipping, until it is confirmed and executed, the convict shall be dealt with in the same manner as if sentenced to simple imprisonment.

7. **Punishment for Zina or Zina-Bil-jabr where Convict is not an Adult.-** A person guilty of **zina** or **zina-bil-jabr** shall, if he is not an adult, be punished with imprisonment of either description for a term which may extend to five years, or with fine, or with both, and may also be awarded the punishment of whipping not exceeding thirty stripes:

Provided that, in the case of **zina-bil-jabr**, if the offender is not under the age of fifteen years, the punishment of whipping shall be awarded with or without any other punishment.

8. **Proof of Zina or Zina Bil-jabr Liable to Hadd.-** Proof of **Zina**, or **Zina-bil-jabr**, liable to hadd shall be in one of the following forms, namely:-

- (a) the accused makes before a Court of competent jurisdiction a confession of the commission of the offence; or
- (b) at least four Muslim adult male witnesses, about whom the Court is satisfied, having regard to the requirements of **tazkiyah al-shuhood**, that they are truthful persons and abstain from major sins (**kabair**), give evidence as eye-witnesses of the act of penetration necessary to the offence:

Provided that if the accused is a non-Muslim, the eye-witnesses may be non-Muslims.

**Explanation.-** In this section "**tazkiyah Al-shuhood**" means the mode of inquiry adopted by a Court to satisfy itself as to the credibility of a witness.

9. **Cases in which Hadd shall not be Enforced.-** (1) In a case in which the offence of **zina** or **zina-bil-jabr** is proved only by the confession of the convict, **hadd**, or such part of it as is yet to be enforced, shall not be enforced if the convict retracts his confession before the **hadd** or such part is enforced.

(2) In a case in which the offence of **zina** or **zina-bil-jabr** is proved only by testimony, **hadd**, or such part of it as is yet to be enforced, shall not be enforced if any witness resiles from his testimony before **hadd** or such part is enforced, so as to reduce the number of eye-witnesses to less than four.

(3) In the case mentioned in sub-section (1), the Court may order retrial.

(4) In the case mentioned in sub-section (2), the Court may award **tazir** on the basis of the evidence on record.

10. **Zina or Zina-bil-jabr Liable to Tazir.-** (1) Subject to the provisions of section 7, whoever commits **zina** or **zina-bil-jabr** which is not liable to **hadd**, or for which proof in either of the forms mentioned in section 8 is not available and the punishment of **qazf** liable to **hadd** has not been awarded to the complainant, or for which hadd may not be enforced under this Ordinance, shall be liable to **tazir**.

(2) Whoever commits **zina** liable to **tazir** shall be punished with rigorous imprisonment for a term which may extend to ten years and with whipping numbering thirty stripes, and shall also be liable to fine.

(3) Whoever commits **zina-bil-jabr** liable to **tazir** shall be punished with imprisonment for a term which may extend to twenty-five years and, if the punishment be one of imprisonment, shall also be awarded the punishment of whipping numbering thirty stripes.

11. **Kidnapping, Abducting or Inducing Woman to Compel for Marriage, etc.-** Whoever kidnaps or abducts any woman with intent that she may be compelled, or knowing it to be likely that she will be compelled, to marry any person against her will, or in order that she may be forced or seduced to illicit intercourse, or knowing it to be likely that she will be forced or seduced to illicit intercourse, shall be punished with imprisonment for life and with whipping not exceeding thirty stripes, and shall also be liable to fine; and whoever by means of criminal intimidation as defined in the Penal Code (Act XLV of 1860), or of abuse of authority or any other method of compulsion, induces any woman to go from any place with intent that she may be, or knowing that it is likely that she will be, forced or seduced to illicit intercourse with another person shall also be punishable as aforesaid.
12. **Kidnapping or Abducting in Order to Subject Person to Unnatural Lust.-** Whoever kidnaps or abducts any person in order that such person may be subjected, or may be so disposed of as to be put in danger of being subjected, to the unnatural lust of any person, or knowing it to be likely that such person will be so subjected or disposed of, shall be punished with death or rigorous imprisonment for a term which may extend to twenty-five years, and shall also be liable to fine, and, if the punishment be one of imprisonment, shall also be awarded the punishment of whipping not exceeding thirty stripes.
13. **Selling Person for Purposes of Prostitution, etc.-** Whoever sells, lets to hire, or otherwise disposes of any person with intent that such person shall at any time be employed or used for the purpose of prostitution or illicit intercourse with any person or for any unlawful and immoral purpose, or knowing it to be likely that such person will at any time be employed or used for any such purpose, shall be punished with imprisonment for life and with whipping not exceeding thirty stripes, and shall also be liable to fine.

**EXPLANATIONS**

- (a) When a female is sold, let for hire, or otherwise disposed of to a prostitute or to any person who keeps or manages a brothel, the person so disposing of such female shall, until the contrary is proved, be presumed to have disposed of her with the intent that she shall be used for the purpose of prostitution.
- (b) For the purposes of this Section and Section 18, "illicit intercourse" means sexual intercourse between persons not united by marriage.

14. **Buying Person for Purposes of Prostitution, etc.-** Whoever buys, hires or otherwise obtains possession of any person with intent that such person shall at any time be employed or used for the purpose of prostitution or illicit intercourse with any person or for any unlawful and immoral purpose, or knowing it to be likely that such person will at any time be employed or used for any such purpose, shall be punished with imprisonment for life and with whipping not exceeding thirty stripes, and shall also be liable to fine.

**Explanation.-** Any prostitute or any person keeping or managing a brothel, who buys, hires or otherwise obtains possession of a female shall, until the contrary is proved, be presumed to have obtained possession of such female with the intent that she shall be used for the purpose of prostitution.

15. **Cohabitation Caused by a Man Deceitfully Inducing a Belief Lawful Marriage.-** Every man who by deceit causes any woman who is not lawfully married to him to believe that she is lawfully married to him and to cohabit with him in that belief, shall be punished with rigorous imprisonment for a term which may extend to twenty-five years and with whipping not exceeding thirty stripes, and shall also be liable to fine.

16. **Enticing or Taking away or Detaining with Criminal Intent a Woman.-** Whoever takes or entices away any woman with intent that she may have illicit intercourse with any person, or conceals or detains with that intent any woman, shall be punished with imprisonment of either description for a term which may extend to seven years and with whipping not exceeding thirty stripes, and shall also be liable to fine.

17. **Mode of Execution of Punishment of Stoning to Death.-** The punishment of stoning to death awarded under Section 5 or Section 6 shall be executed in the following manner, namely:-

Such of the witnesses who deposed against the convict as may be available shall start stoning him and, while stoning is

being carried on, he may be shot dead, whereupon stoning and shooting shall be stopped.

18. **Punishment for Attempting to Commit an Offence.-** Whoever attempts to commit an offence punishable under this Ordinance with imprisonment or whipping, or to cause such an offence to be committed, and in such attempt does any act towards the commission of the offence shall be punished with imprisonment for a term which may extend to one-half or the longest term provided for that offence, or with whipping not exceeding thirty stripes, or with such fine as is provided for the offence, or with any two of, or all, the punishments.
19. **Application of Certain Provisions of Penal Code (Act XLV of 1860) and Amendment.-** (1) Unless otherwise expressly provided in this Ordinance, the provisions of Sections 34 to 38 of Chapter II, Sections 63 to 72 of Chapter III and Chapter V and VA of the Penal Code (Act XLV of 1860), shall apply, **mutatis mutandis**, in respect of offences under this Ordinance.
- (2) Whoever is guilty of the abetment of an offence liable to **hadd** under this Ordinance shall be liable to the punishment provided for such offence as **tazir**.
- (3) In the Penal Code (Act XLV of 1860).-
- (a) Section 366, Section 372, Section 373, Section 375 and Section 376 of Chapter XVI and Section 493, Section 497 and Section 498 of Chapter XX shall stand repealed ; and
- (b) in Section 367 the words and comma "or to the unnatural lust of any person," shall be omitted.
20. **Application of Code of Criminal Procedure (Act V of 1898), and Amendment.-** (1) The provisions of the Code of Criminal procedure, 1898 (Act V of 1898), hereafter in this section referred to as the Code, shall apply, **mutatis mutandis**, in respect of cases under this Ordinance :
- Provided that, if it appears in evidence that the offender has committed a different offence under any other law, he may, if the Court is competent to try that offence and award punishment therefore, be convicted and punished for that offence.
- (2) The provisions of Section 198, Section 199, section I99A or section I99B of the Code shall not apply to the cognizance of an offence punishable under section 15 or section 16 of this Ordinance.

(3) The provisions of sub-section (3) of Section 391 or section 393 of the Code shall not apply in respect of the punishment of whipping awarded under this Ordinance.

(4) The provisions of Chapter XXIX of the Code shall not apply in respect of punishments awarded under section 5 or section 6 of this Ordinance.

(5) In the Code, Section 561 shall stand repealed.

21. **Application of the Azad Jammu and Kashmir Islamic (Tazirati) Qawanin Nafaz Act, 1974.-** Notwithstanding anything contained in the Code of Criminal Procedure, 1898 (Act V of 1898), the provisions of Section 23, Section 25, Section 28 and Section 31 of the Azad Jammu and Kashmir Islami (Tazirati) Qawanin Nafaz Act, 1974, (Act XI of 1974) shall apply, **mutatis mutandis**, in respect of cases under the Ordinance.

22. **Presiding Officer of Court to be Muslim.-** The Presiding Officer of the Court by which a case is tried, or an appeal is heard, under this Ordinance shall be a Muslim:

Provided that, if the accused is a non-Muslim the Presiding Officer may be a non-Muslim.

23. **Pending cases.-** Nothing in this ordinance shall be deemed apply to the cases pending before any Court immediately before the commencement of this ordinance, or to offences committed before such commencement.

24. **Savings.-** Notwithstanding any judgment, decree or order of any court including High Court, everything done, all actions taken, notifications issued, orders or appointments made proceedings initiated, jurisdiction or powers exercised under the provisions of Zina (Enforcement of Hudood) ordinance, 1979 (Ordinance XXX of 1979), or its succeeding ordinance issued from time to time shall be deemed to have been validly done, taken, issued, made, initiated or exercised under the Ordinance.

(Mohammad Hayat Khan)  
President  
Azad Jammu and Kashmir

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Sd/-

(Khalil Ahmed Qureshi)  
Secretary Law